



environmental affairs

Department:
Environmental Affairs
REPUBLIC OF SOUTH AFRICA

UPDATE ON CLIMATE CHANGE NEGOTIATIONS IN THE RUN-UP TO COP 17/CMP7

2 November 2011

Overview

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1. BACKGROUND

- Internationally, the global response to climate change is guided by the United Nations Framework Convention on Climate Change (UNFCCC)
- South Africa has committed to engaging in the UNFCCC with a view of securing a **binding, multi-lateral international agreement** that is, Inclusive, fair and effective
- The international regime **should balance priority between adaptation and mitigation responses**; with an appropriate **development - climate response balance** recognising development needs of developing countries



2. OVERVIEW OF NEGOTIATIONS

- The global shift in global power and economics, has led to a reconsideration of the architecture of a global climate regime, with two paradigms emerging
- The first paradigm is that of a **comprehensive regime** where developed countries commit to a top-down legally binding emission reduction targets, based on a multilateral rules based system, i.e. Current Kyoto architecture
- The second paradigm is that of **incremental progress** regime with a bottom-up approach to emission reductions, based on national circumstances with a potentially weaker multilateral obligation.



3. DYNAMICS IN THE NEGOTIATIONS

- The pre-Cancun negotiations have focused on building a transparent & **comparable framework for the US** under the Convention while negotiating the **second commitment period** (2CP) under the Kyoto Protocol (KP)
- The **US refuse to join the KP** until China do so
- **China re-iterate its stance as a developing country** with massive needs to eradicating poverty
- The EU, Norway and other Parties have recently **indicated their willingness to join the 2CP**
- G77 & China are informally in discussions with the EU on the issue of 2CP



4. SUMMARY OF THE CANCUN OUTCOME

- The Cancun Agreement decisions have 3 types of outcomes:
 - Cancun's major success
 - **Institutions** such as Green Climate Fund, Technology Mechanism and Adaptation Framework.
 - Cancun decisions **set a process to elaborate the governance and operational procedures** of these institutions before Durban
 - Cancun also outlined elements that **do not yet have full agreement**
 - Intellectual Property Rights; legal form; Second Commitment Period under Kyoto Protocol; Land Use, Land-Use Change and Forestry rules, etc) and transferred them to Durban



5. CLIMATE NEGOTIATION IN 2011

- The operationalisation of Cancun started with the election of GCF **Transitional Committee members**,
 - Minister Manuel elected to co-Chair with Mexico and Norway.
- 1st meeting of **Tech Exec Committee** took place 3-4 Sep in Bonn
- UNFCCC negotiations resumed in **Bangkok in April**, & explored a question on whether Cancun set a **new mandate for negotiations**
- The meeting reached a compromise by setting an agenda that **covers both the Cancun elements and the Bali Action Plan**



6. CLIMATE NEGOTIATION IN 2011

- The 2nd & 3rd meetings in Bonn 7 Panama saw the discussions making **slow progress on technical issues** while the more central and difficult aspects of the Cancun or Bali decisions did not progress as well
- DEA hosted 3 Africa Group of Negotiators' meetings to chart **Africa Common Negotiating Position**
- Organised funds, agendas & discussion documents for Mali to host **The African Ministerial Conference on the Environment (AMCEN)**- adopt the Africa common position
- In-coming **COP Presidency Informal Consultations** (Berlin, New Zealand, NY, SA)



7. NATIONAL POSITION

- Two track legally binding outcome:
 - Convention:
 - legally binding targets for Annex I Parties
 - ACTIONS for Non Annex I Parties
 - Legally binding support by developed countries
 - Legal framework for adaptation
 - Kyoto Protocol: amendment to annex B to effect 2nd Commitment Period; level of ambition as per science
- Time / space for developing countries to transition to low carbon economies, and adapt to unavoidable impacts



8. NATIONAL PRIORITIES FOR DURBAN

- Maintaining the integrity of the **multilateral process**;
- **Operationalising the Cancun Institutions**
- Determination on the **second commitment period** of the Kyoto Protocol and a **comparable emission reduction** regime for non-Kyoto Parties;
- Affording a central place to **adaptation**; and
- Focusing on **finance discussions**, particularly the design of the Green Climate Fund.



9. EMERGING SCENARIOS FOR DURBAN

- The first scenario is the **KP architecture scenario**, where developed country Parties enter a **second commitment period**, with non-KP countries committing to a future **legally binding agreement under the Convention**
- The second scenario is that of a **provisional application of the 2nd commitment period of the KP with comparable obligations for non-KP Parties**, followed by a **transitional period** after the 2015 review when a future regime has been agreed to
- A third scenario is that of Durban deciding on a **transitional period with effectively no KP-based obligations** starting in 2012 and running until the end of the review in 2015.

The first scenario is not possible as there is no sufficient time to negotiate another instrument for non-KP Parties, whereas the second and third scenarios are plausible, even though the third scenario would not be desirable for South Africa as it would mean the demise of the Kyoto Protocol and lower possibility of avoiding dangerous climate change





Mobilisation and Outreach

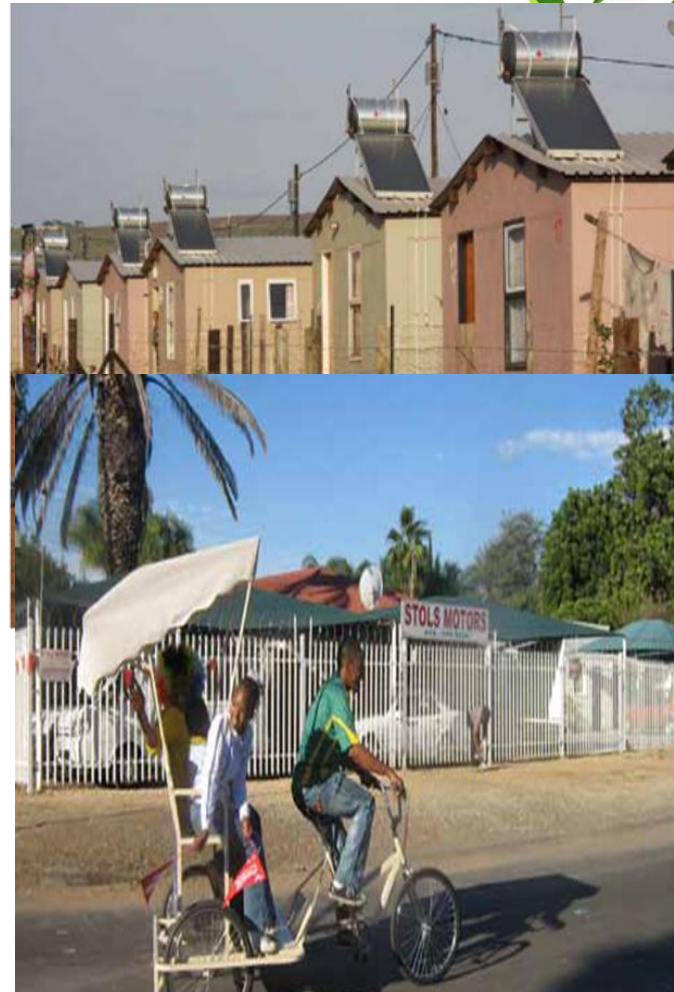
- A 6 month nation-wide campaign, has been created to mobilise South Africans into climate action.
 - 1) Radio and TV
 - 2) Events and Campaigns
 - 3) Social Media and Mobilisation
 - 4) Dialogue
 - 5) Exhibitions and Showcasing
 - 6) Legacy
- In hosting COP 17, the Government wishes to galvanize the country into climate action and leave a lasting legacy for the people of this country.
- The campaign will include corporate partners who are also an essential part of this vision and whom are active in climate change.

Greening and Legacy

*Working Together:
Saving Tomorrow Today*



- 1. Energy efficiency and renewable energy:**
The use of renewable energy, as well as the use of natural light and ventilation.
- 2. Waste minimisation and management:**
Reduce waste generated prior to & during event.
- 3. Water conservation and demand management**
4. Participants, venues and sub-contractors should be to implement water conservation practices
- 5. Sustainable procurement**
Procurement in a sustainable manner, including use of local products that have a minimal negative effect on the environment
- 6. Sustainable tourism:**
Venues and accommodation to comply with environmental and e tourism standards.
- 7. Sustainable transportation:**
to supply and encourage the use of public transport and non-motorised transportation.

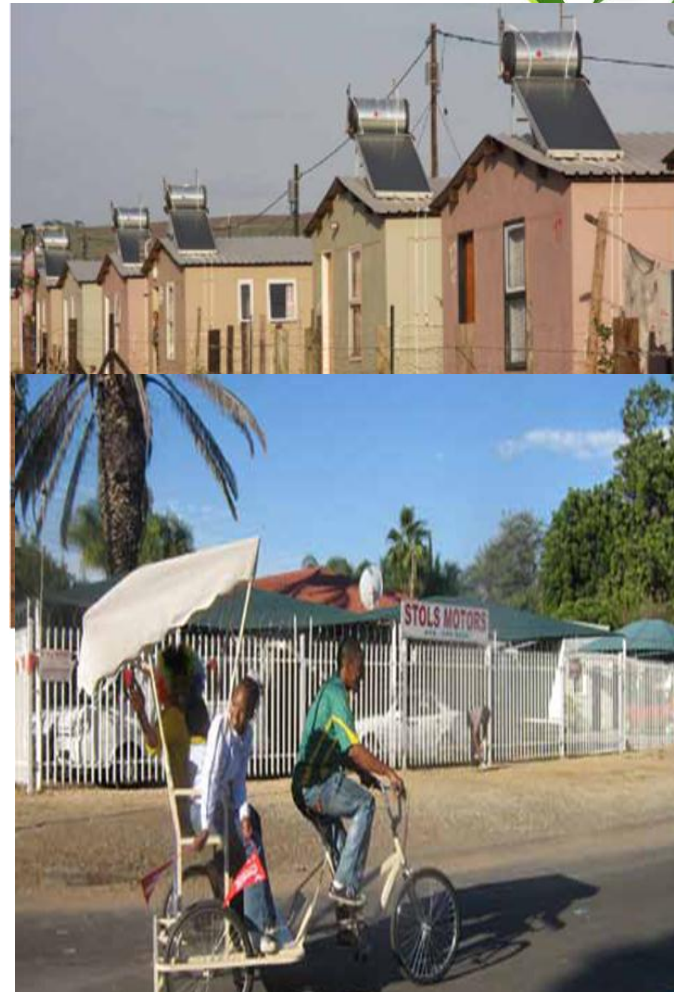


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The Road to Durban

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DATE	EVENT SUMMARY	VENUE
11- 12 October 2011	EU presidency Consultation on COP 17	Poland
18-19 October 2011	5th IBSA Summit	Presidential Guest House
20 October 2011 18:00	Climate Change Series Public Lecture	University of Johannesburg
24 – 25 October 2011	UNECA Africa Commission on SD preparations for Rio + 20	UNECA Headquarters , Ethiopia Addis Ababa
30-31 October 2011	Socialist international Climate Commission Ministerial Roundtable	Moloko Hotel , Sandton
31 October – 1 st November 2011	BASIC Meeting	China
November 2011	4th Africa Water Week / AMCOW	TBD
3 November 2011 18:00	Faith Communities Consultation on COP 17	Pretoria
3-4 November 2011	G20 Summit Briefing Notes for Minister Pravin Gordhan	Cannes, France

Climate Cycle Tour

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DAY AND DATE	TOWN	TIME	ACTIVITY	TOWN
1 09 Nov 2011	Beitbridge	08H30	Media Event	Tzaneen
2 10 Nov 2011	Makhado (Taxi Rank)	09H30	Road Show	Polokwane
2 10 Nov 2011	St Brendans School	13H30	Road Show	Bandelierkop
3 11 Nov 2011	Polokwane	09H00	Road Show	Polokwane
4 12 Nov 2011	Mokopane	12H30	Road Show	Polokwane
4 12 Nov 2011	Naboomspruit	16H30	Road Show	Polokwane
5 13 Nov 2011	Bela bela	09H30	Road Show	Pretoria
6 14 Nov 2011	Pretoria	09H00		PTA &JHB
6 14 Nov 2011	Johannesburg	14H00	Road Show	
6 17 Nov 2011	Witbank	11H00	Road Show	Witbank
8 19 Nov 2011	Ermelo	9H00	Road Show	Dundee& Manzini
9 20 Nov 2011	Piet Retief	15H30	Road Show	Dundee& Manzini
10 21 Nov 2011	Vryheid	08H30	Road Show	Bethlehem
11 22 Nov 2011	Nongoma	09H30	Road Show	Eshowe
11 22 Nov 2011	Hlabisa	14H00	Road Show	Ingwavuma
12 23 Nov 2011	Mtubatuba	09H00	Road Show	Ingwavuma
13 24 Nov 2011	Richards Bay	09H30	Road Show	Durban
14 25-Nov 2011	Arrival@Durban Beach Front	12H00		

THANK YOU



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